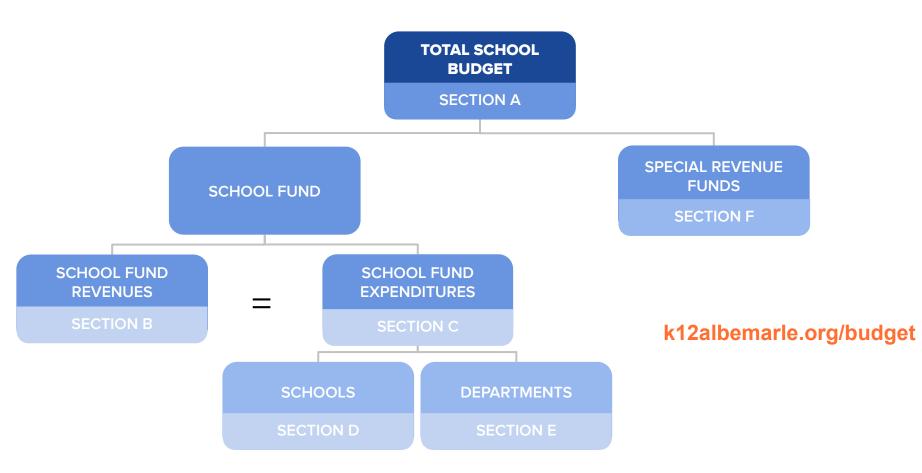
Work Session #1, FY 25



Sustaining Focus on Continuous Improvement

February 29, 2024

Budget Document Overview



Budget Document Contents

Section A: Overview

Message from the Superintendent General School Division Information Budget Introduction, Goals, Guidelines, and Policies Budget Development Process School Fund Budget Summary School Fund Revenue and Expenditure Changes

Section B: School Fund Revenues

School Fund Revenue Overview Revenue Analysis Combined Revenue Detail

Section C: Expenditure Overview

Budget Code Structure Expenditure Summaries Compensation Assumptions

Section D: School Expenditures

School Fund Expenditures by Schools

Section E: Department Expenditures

School Fund Expenditures by Departments

Section F: Special Revenue Funds

Other Funds not part of the School Fund

Section G: Supplemental Materials

Enrollment Projections and Average Daily Membership Staffing Standards and Allocations School-Based Budget Allocations LCI Calculation Acronyms/Glossary

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Overview of Technical & Non-Discretionary Changes



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State Revenue Updates



Compensation Market Update & Proposal

Operating Principles for Budget Reductions



Social Emotional Supports Overview & Proposal

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Overview of Technical & Non-Discretionary Changes



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State Revenue Updates



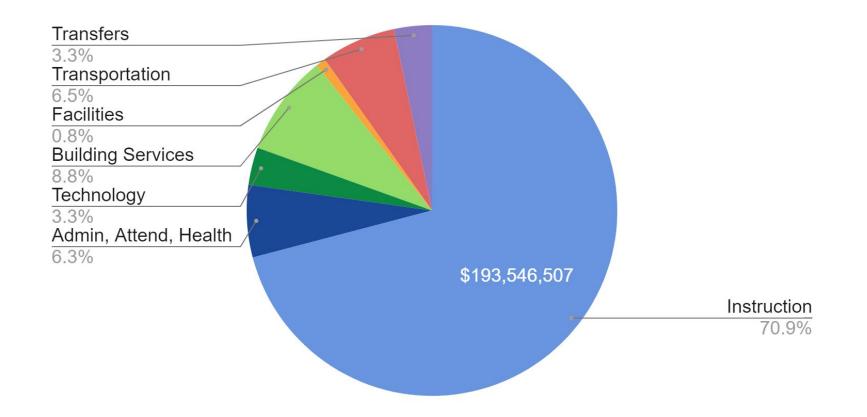
Compensation Market Update & Proposal

Operating Principles for Budget Reductions



Social Emotional Supports Overview & Proposal

Expenditure Summary: \$272,900,085



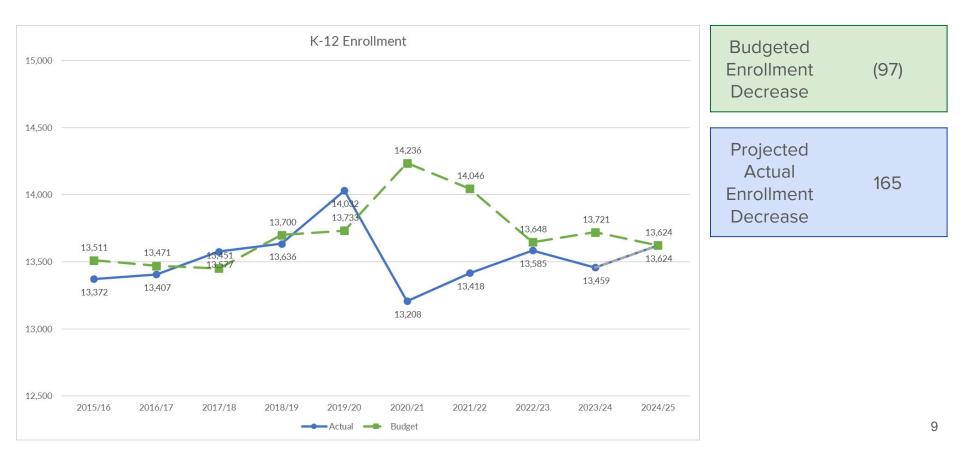
5% Expenditure Increase Over FY 24

	\$12,977,861
Proposals to Maintain Levels of Service	\$10,359,023
Technical & Non-Discretionary (FY 25 Changes)	\$528,586
Baseline Adjustment (FY 24 Changes)	\$4,287,752
Elimination of One-Time FY 24 Expenditures	(\$2,197,500)

Overview of Technical & Non-Discretionary Changes

Baseline Adjustment (January 25 Budget Work	Baseline and Technical Adjustments	(\$0.1M)		
Session)	Mid-Year Compensation Changes	\$4.4M		
Technical and	Inflation	\$1.4M		
Non-Discretionary \$528,586	Transfer to Technology Replacement	\$0.2M		
	Transfer to IDEA	(\$0.6M)		
	Budgeted Enrollment Decrease	(\$0.5M)		
	Transfer to Bright Stars	\$0.3M		
	Contractual	(\$0.2)		
	Health Care	\$1.6M		
	VRS Retirement	(\$1.7M)		

Budgeted Enrollment Decrease (-\$505,622, -6.03 FTE)



Bright Stars Fund

State and locally-funded early intervention and prevention program provided in collaboration with the Albemarle County Department of Social Services In addition to a high-quality preschool experience, children and their families are provided support and case management from a Family Coordinator through the Department of Social Services

Designed to serve four-year-old children who may be at risk for developmental and/or educational challenges

Each classroom enrolls a maximum of 18 students and is staffed with a full-time highly qualified teacher and teaching assistant 11 Bright Stars Classrooms Across 7 Elementary Schools

> Agnor-Hurt Greer Mountain View Red Hill Scottsville Stone-Robinson Woodbrook

FY 25 Bright Stars Budget: +\$296,775

	FY 24 Adopted	FY 25 Draft	Change
Total Classrooms	11	12	1
Staffing	19.5	21.5	2.0
Local Funding (SRF)	\$747,631	\$1,044,406	\$296,775 🔺
Local Funding (School Fund)	\$8,800	\$34,100	\$25,300 🔺
State Funding	\$786,000	\$685,113	(\$100,887) 🔻
Total Budget	\$1,542,431	\$1,763,619	\$221,188

Previously state funding was based on a formula that capped the division's LCI. That cap was removed therefore the state funding for the program has decreased. Conversely, the number of slots ACPS was provided has increased.

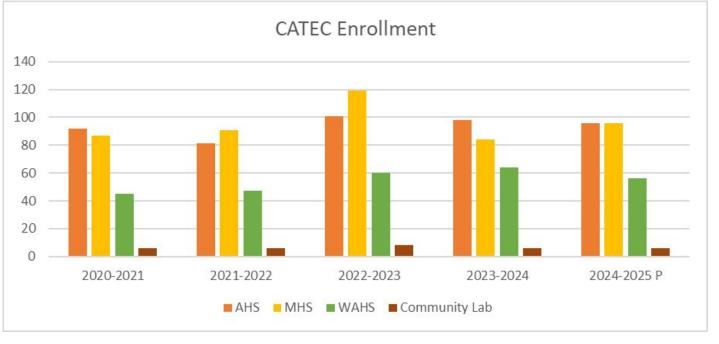
CATEC

Founded in 1973, Charlottesville-Albemarle Technical Education Center (CATEC) is a regional technical education center that helps high school students and adults obtain the jobs they seek. Currently, it is jointly operated by ACPS and Charlottesville City Schools.

The 2024/25 School Year will be the first year that CATEC is solely operated by the City. ACPS students will continue to attend. The budget is based on the tuition rates in the new MOU.

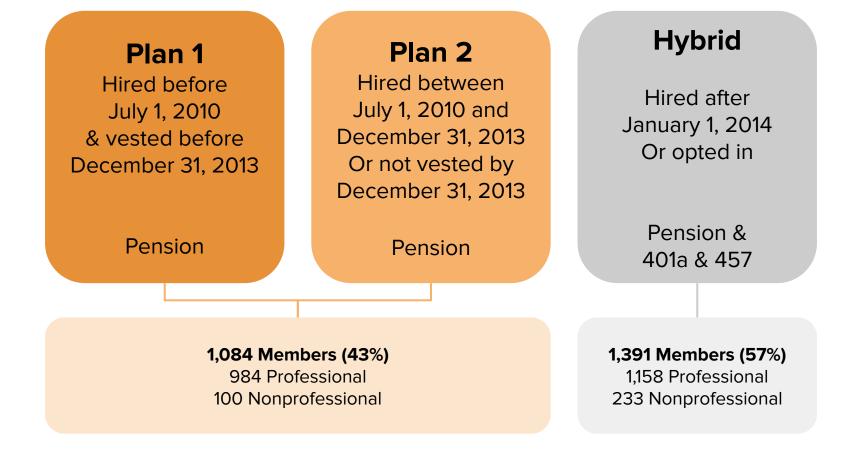
FY 25 Draft Funding Request Document: A-29, E-10 to 11

FY 25 CATEC Budget: (-\$290,518)



Total ACPS Students	230	225	288	252	254 (Projected)
Payment to CATEC	\$1,758,721	\$2,006,557	\$2,132,451	\$2,257,240	\$1,966,722
State Flow-through	\$14,454	\$13,805	\$23,504	\$19,173	\$0

Virginia Retirement System (VRS) Plans



Virginia Retirement System (VRS) Plans

The unreduced Basic Benefit is calculated using the following formula:

AVERAGE FINAL COMPENSATION

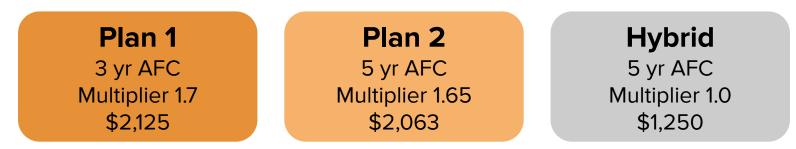
× RETIREMENT MULTIPLIER

X TOTAL YEARS OF SERVICE CREDIT AT RETIREMENT

ANNUAL BENEFIT AMOUNT

÷ 12 MONTHS

MONTHLY BENEFIT AMOUNT BEFORE TAXES/OTHER DEDUCTIONS



Virginia Retirement System (VRS) Plans

Plan 1

Employee contributes 5% Defined Benefit/Pension Plan 2

Employee contributes 5% Defined Benefit/Pension

Hybrid

Employee contributes 5% (4% Defined Benefit/Pension 1% 401a)

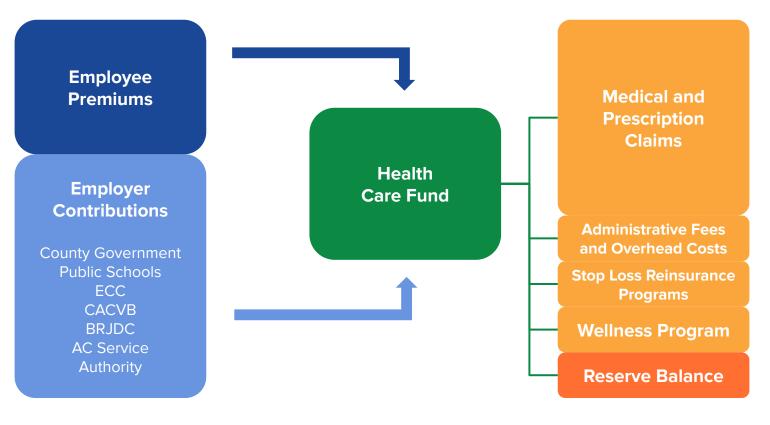
0.5% - 4% to Voluntary 457

FY 25 VRS Budget: (-\$1,727,313)

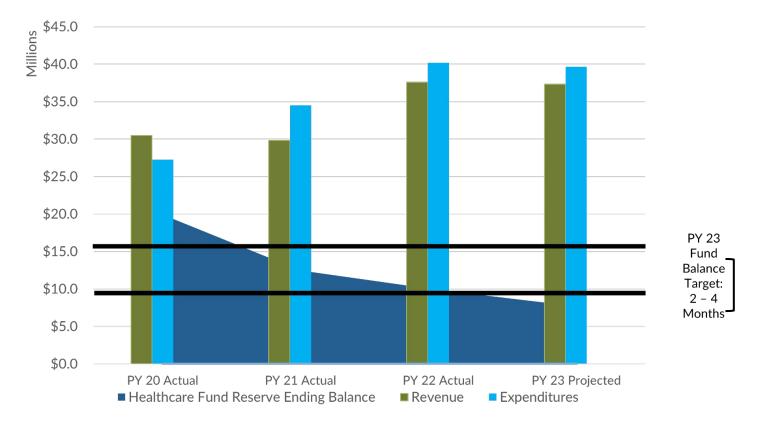
	FY 24		FY 25
		Plan 1/2	15.42% Defined Benefit
Professional VRS	17.83%		15.42% Defined Benefit
		Hybrid Plan	2.41% Defined Contribution (projected matching funds for 401a)
		Plan 1/2	4.59% Defined Benefit
Non-Professional VRS	6.52%		4.59% Defined Benefit
		Hybrid Plan	2.25% Defined Contribution (projected matching funds for 401a)

Health Fund Overview

Self-Insurance Medical Plan Components



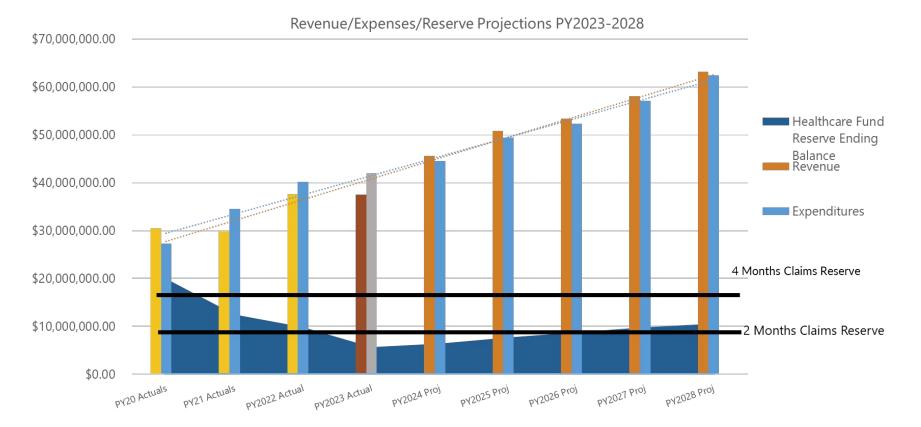
Health Care Fund Status



Strategies to Support Health Care Fund Reserve



Health Care Fund Projections



FY 25 Health Care Budget: +\$1,610,874

		PY 2023	PY 2024	PY 2023	PY 2024	PY 2024	PY 2025	
Exampl	Example Plans FY 24 Adopted		FY 24 F	Revised	FY 25 Budget		% Change	
Select	Employee Only	\$6,620		\$6,773		\$7,794		15%
	Family	\$19,326		\$19,	\$19,745		,693	15%
Choice (includes	Employee Only	\$7,066		\$7,066 \$7,282		\$8,	278	14%
HSA contribution)	HSA		60	\$18	,591	\$21	,688	17%

Budget change is captured in Baseline Adjustment Budget cha

Budget change is captured in "FY 25 Change"

Agenda



Overview of Technical & Non-Discretionary Changes



5

State Revenue Updates



Compensation Market Update & Proposal

Operating Principles for Budget Reductions



Social Emotional Supports Overview & Proposal

Market-Driven Compensation & Benefits

SUSTAINABLE WAGES

COMPETITIVE PAY

76%

That's how many of our 2,792 employees live in Albemarle County or Charlottesville City.

In terms of housing, food, childcare, transportation, healthcare, taxes, and other necessities, Albemarle is one of the **most expensive counties in Virginia**.

60th Percentile

The market rate of pay is considered to be the 50th percentile. Our goal is to offer wages in the 60th percentile in a market that includes Prince William County, Alexandria City, and Henrico County.

To attract and retain high-quality employees, our wages must be **more than sustainable**; they must be competitive.

STANDARDIZED INCREASES

Investing in Our Workforce

Four years ago, the school board adopted the practice of applying pay increases **across all job categories**.

When we've surveyed the community, compensation for employees has always been a top priority.

Framing Compensation Practices

Market Competitiveness

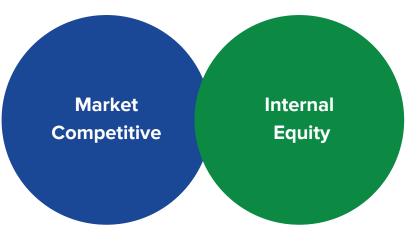
- Consistently Benchmarked
- Public and Private Sectors

Internal Equity

- Equitable Pay grade Assignment
- Equitable Individual Placement

Compensation Best Practice

- Focus on the midpoint
- Start of Scale Recruitment
- Top of Scale Retention



ACPS Compensation Program Benchmarking

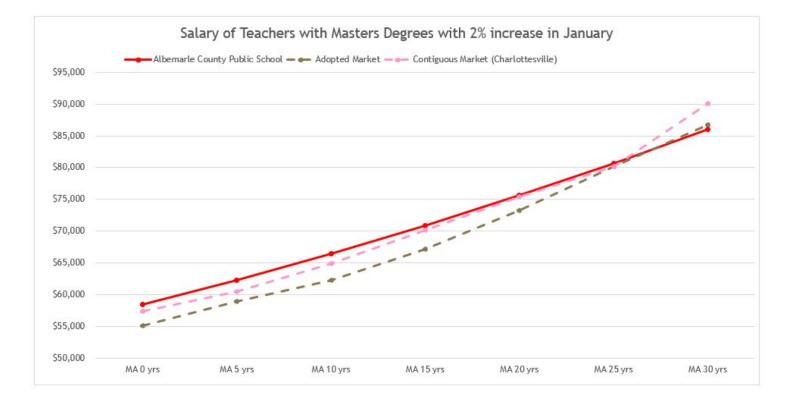
Adopted Competitive Market, including 15 strategically selected school divisions (page C-12)

Strategic Benchmarking, targeting the 60th percentile ("beating" the market by 10%)

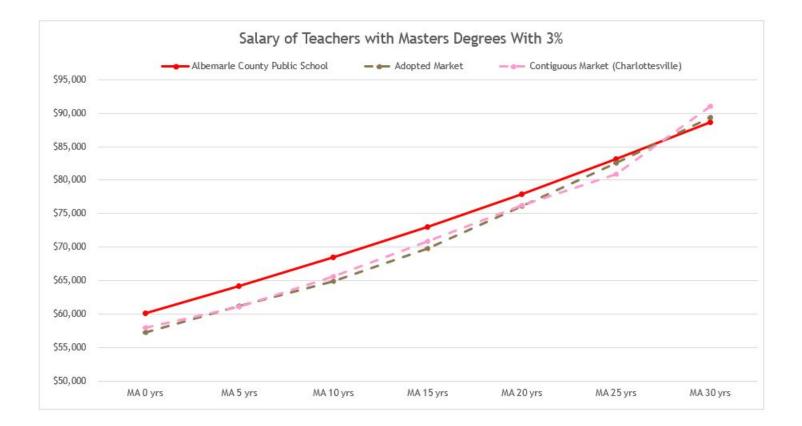
FY 25 General Wage Increase Information

	Alexandria	Augusta	Charlottesville	Chesterfield	Fauquier	Hanover	Henrico	Montgomery	Prince William	Rockingham	Spotsylvania	Stafford	Virginia Beach	Williamsburg	York	Albemarle	Top 50th Percentile of Adopted Market	Top 60th Percentile of Adopted Market
2023-24 GWI (%)	6%	13%	5%	7%	5%	5%	8%	7%	5.5%	5%	5%	5%	5%	7%	10%	5%	5.5	6.2
2023-24 Mid Year Increase (percent)	2%	0%	2%	0%	0%	0%	2%	2%	2%	2%	2%	2%	2%	0%	2%	2%		
2024-25 GWI (%)	3%	4%	1.5%	4%	3%	4%	3.2%	5%	3%	0%	5%	3%		3%	3%		3.00	3.06

FY 25 General Wage Increase Information



FY 25 General Wage Increase Information



Compensation Market Update - Areas of Need

ACADEMIC LEADERSHIP COMPENSATION PROGRAM (ALCP)

Compensates teachers for extra duties such as, Department Chair, etc.

Market data indicates that the school division is significantly below market. CLASSIFIED SCALE PAYGRADE COMPRESSION

SICK LEAVE PAYOUT

Following the changes to meet the \$15/hour minimum compensation rate, many of the division's lower paygrades are compressed.

Paygrade compression does not allow for meaningful differentiation between many roles, **making market-based adjustments difficult.** The school division currently does not pay an employee for any unused sick leave.

The school division is below market in this practice, as most of the market does pay for unused sick leave upon separation.

Agenda



Overview of Technical & Non-Discretionary Changes



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State Revenue Updates



Compensation Market Update & **Proposal**

Operating Principles for Budget Reductions



Social Emotional Supports Overview & Proposal

School Board Mental Health and Student Services Support in ACPS

2017 2018

2019

2020

2021

2022

2023

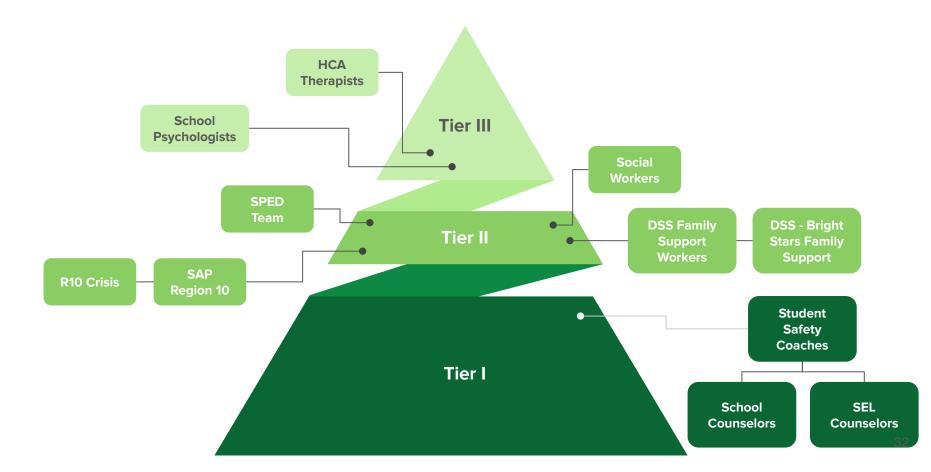
2024

Implementation One full time of Social School Emotional Counselor per Academic school Development Team

SAP Counselor & Middle School Support Counselor Coordinator of Mental Health & Wellness (grant funded), Student Safety Coaches Student Safety Coaches & SEL Counselors (funded through American Rescue Funding) Coordinator of Mental Health funded by school budget

Mental Health Contract with Community partner to provide additional counseling services in schools. Proposal to maintain our current staff of SEL Counselors by funding positions in school budget.

Continuum of Mental Health and SEL Services



SEL Counselors

Primary Responsibilities

Supporting student self regulation by establishing a relationship in order to teach the skills to help empower students to return to class to access academic content.

Being a warm demander and holding students to high expectations.





Context of Services

Individual sessions with students, work with families, facilitate groups and support students "in the moment" as a crisis based interventionist. SEL Counselors work individually and within teams, as needed.

A Range of Professionals

Social Workers QMHP-C School Counselors

The "Why"

POST-PANDEMIC NEED REMAINS

STANDARDIZED MODEL OF PRACTICE

DESSA, Panorama, Discipline, Truancy, Mental Health Needs, etc.

"Things are a bit the better, but still intense."

VALUE ADDED

Utilization of evidence based practices

Licensure and Experience w/ Expectations and Responsibilities

Even more focused support (Professional development, etc.)

Staffing Ratios

Proposed Staffing Ratio

Proposed Standard:

1.00 SEL counselor per 750 students (1.00 per school at a minimum)

2 additional FTEs based on variable need

Explanation of the ratio and staffing:

UTILIZED OTHER "HELPER" RATIOS TO CALIBRATE OURSELVES

Nurses: 750:1 in General Population (NASN) Psychologists: 500-700:1, but no more than 1,000 (NASP) School Counselors: 325:1 (VADOE)

VARIABLES CONSIDERED IN RATIOS (2.0 FTE)

Enrollment (1/24) • DESSA Data • Panorama Survey Data Discipline • Chronic Absenteeism

Proposed Staffing Ratio: Variables

School	Enrollment (as of 1/19/4)	DESSA	Panorama	Discipline	Chronic Absenteeism	Total Combined Need
Agnor-Hurt	496	6.97%	33%	5.65%	3.83%	49.44%
Baker-Butler	732	12.32%	32%	5.33%	1.64%	51.29%
Broadus Wood	279	3.56%	36%	4.30%	2.51%	46.37%
Brownsville	576	8.15%	25%	2.26%	2.26%	37.66%
Crozet	569	4.55%	29%	4.22%	0.53%	38.29%
Greer	525	9.80%	35%	6.48%	5.14%	56.42%
Hollymead	389	4.36%	28%	2.57%	2.57%	37.50%
Ivy Elementary	355	2.17%	24%	4.23%	1.13%	31.53%
Mountain View	758	12.45%	30%	4.35%	2.90%	49.71%
Murray	280	1.90%	14%	10.71%	0.36%	26.97%
Red Hill	196	4.11%	40%	11.73%	3.06%	58.90%
Scottsville	214	2.37%	35%	14.95%	1.87%	54.19%
Stone-Robinson	499	6.36%	33%	2.00%	1.60%	42.99%
Stony Point	194	1.65%	32%	13.92%	1.03%	48.59%
Woodbrook	534	11.31%	44%	7.87%	5.06%	68.23%
Burley	554	35.78%	57%	72.92%	5.23%	170.94%
Henley	807	15.17%	54%	31.60%	3.10%	103.87%
Journey	599	21.76%	65%	245.08%	4.34%	336.18%
Lakeside	529	13.14%	56%	69.75%	2.46%	141.35%
Walton	332	11.22%	53%	44.88%	2.71%	111.81%
Albemarle	1,996	24.63%	67%	77.51%	7.67%	176.80%
Monticello	1,190	15.95%	68%	81.43%	5.71%	171.09%
Western Albe.	1,167	29.26%	59%	27.51%	3.17%	118.94%
Community Lab	178	7.03%	43%	0.00%	1.69%	57.72%

Proposed Staffing Ratio

School	Count (as of 1/19/24)	750 to 1.00/ Base 1.00 Variables
Agnor-Hurt	496	1.00
Baker-Butler	732	1.00
Broadus Wood	279	1.00
Brownsville	576	1.00
Crozet	569	1.00
Greer	525	1.00
Hollymead	389	1.00
Ivy Elementary	355	1.00
Mountain View	758	1.00
Murray	280	1.00
Red Hill	196	1.00
Scottsville	214	1.00
Stone-Robinson	499	1.00
Stony Point	194	1.00
Woodbrook	534	2.00
	Subtotal	16.00

School	Count (as of 1/19/24)	750 to 1.00/ Base 1.00 Variables
Burley	554	1.00
Henley	807	1.00
Journey	599	2.00
Lakeside	529	1.00
Walton	332	1.00
	Subtotal	6.00
Albemarle	1,996	3.00
Monticello	1,190	2.00
Western Albe.	1,167	2.00
Community Lab	178	1.00
	Subtotal	8.00
	TOTAL	30.00

Social Emotional Supports (27.0 FTE)

Social Emotional Learning (SEL) Coaches help students with their feelings and relationships. They teach skills like empathy and self-control, and they support students when they're struggling emotionally. They make sure everyone feels safe and respected at school.

CURRENT MODEL		PROPOSED MODEL		
1 Social Emotional Learning (SEL) Coach at		1 SEL Coach at each school + additional staffing for higher enrollment and at-risk variables*		
24 FTE Total		30 FTE Total = 24 FTE funded by School Fund + 4 SEAD FTE (existing positions) +2.0 FTE new positions		
Funded by one-time federal ARP funds		Added Cost to School Fund: \$2,656,206		

*Based on DESSA and Panorama Survey results, mental health referrals, threat assessments, chronic absenteeism rates, and free and reduced lunch numbers

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Overview of Technical & Non-Discretionary Changes



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Compensation Market Update & Proposal

Operating Principles for Budget Reductions



Social Emotional Supports Overview & Proposal

Funding Gap of \$13.3 Million

PROPOSED EXPENDITURES

Instruction	\$193,546,507	70.9%
Admin/Attend & Health	\$17,163,290	6.3%
Technology	\$8,949,935	3.3%
Building Services	\$24,107,332	8.8%
Facilities	\$2,314,947	0.8%
Transportation	\$17,811,538	6.5%
Transfers	\$9,006,536	3.3%
	\$272,900,085	

ANTICIPATED REVENUES

	\$259,574,863	
Federal	\$618,000	0.2%
State	\$63,569,018	27.9%
Local	\$195,387,845	71.9%

Addressing Our Funding Gap: Some Options

The possibilities of working through the process...

PLAN FOR HIGHER REVENUES

MAKE REDUCTIONS

REDUCE PROPOSALS

We'll talk more about how state revenues may change in Work Session #1. We'll also talk about how we are exploring budget reductions in Work Session #1.

If reductions are needed to balance the budget, we will discuss specifics in April. This is less likely, but an option that will be considered.

We're not there yet!

State Revenue Update

NOW

General Assembly in session

FEBRUARYCONFERENCE22COMMITTEEMARCH 4

Houses of origin to complete action on Budget Bills Compromise Spending Plan Last day for committee action on legislation **MARCH 9**

Scheduled adjournment

State Revenue Update

	HOUSE	SENATE
Compensation	3.375%, +\$0.9M	3%, +\$0.8M
Grocery Tax Hold Harmless		+\$2.3M
Support Cap		+\$1.1M
At-Risk		+\$0.6M
EL	+\$0.4M	+\$0.1M
VPI (Bright Stars)	+\$0.4M	+\$0.4M
Sales Tax		+\$0.7M
Total Increase to ACPS	+ \$1.7M	+\$6.0M

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Overview of Technical & Non-Discretionary Changes



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State Revenue Updates



Compensation Market Update & Proposal

Operating Principles for Budget Reductions



Social Emotional Supports Overview & Proposal

Review of Annual RIF Process (Reduction in Force)

School Board Policy GCPA - Reduction in Licensed Staff and School Board Policy GCPAA - Classified Employee Reduction in Force guide selection for reductions of staff.

The 2023-24 RIF process is the same as what we do annually.

Trends show that we are typically able to hire back most of our full-time employees.

Reductions may occur due to the following reasons:

Enrollment and demographic changes ("Budgeted Enrollment Decrease")

One-time allocations are eliminated

Changes in the staffing standards

As positions become available, staff may be recalled to positions in their school and across ACPS.

Per policy, reduced full-time licensed employees have priority for recall over reduced one-year hires, reduced part-time employees and external employment candidates.

Planned Approach for Closing Funding Gap

REVENUES

- Update State Revenues
- Consider One-Time Funding where appropriate
- Present Funding Request to Board of Supervisors

EXPENDITURES

The steps on the following slides are currently under consideration. All may not be necessary depending on the size of the gap in April when the budget needs to be balanced.

Planned Approach for Closing Funding Gap

EXPENDITURES

1. Plan operating budget (non-personnel) reductions first

Examples: deferring planned replacement cycles for furniture, technology, equipment, etc. where no significant adverse effect is anticipated

2. Analyze historical spending and adjust for underspent areas

3. Review organizational structures and programs for effectiveness, efficiency and streamlining

Planned Approach for Closing Funding Gap

EXPENDITURES

- **4. Reduce number of budgeted positions** (Goal: central office/department-based reductions will match or exceed the percentage reductions in school-based reductions)
- Approach for Department Positions: Implement a cross-departmental vacancy freezing protocol
 Example: Reduce ~\$1.0M/10 FTE in department-based positions (2.6% reduction)
- Approach for School Positions: Increase class size ratio to adjust school allocations Example: Increase class size ratio by +1 for ~\$3.3M/33 FTE (1.8% reduction)

5. Proposals will be prioritized to be funded but may need to be modified

Example: Adjust timing or amount of compensation %, reduce number of FTEs in proposal without eliminating it all together

Next Steps

March 7 – Work Session #2 & Public Hearing

- Tiered Interventions Overview & Proposal
- SPED Overview & Proposal
- World Languages/Immersion/EL Overview & Proposal
- Other School Board Requests

March 11 – Board of Supervisors Work Session

• Chair & Vice Chair present Funding Request

March 14 – School Board Meeting

• Funding Request Approval

